

DEPARTMENT OF CORRECTIONS 2020 Prison Rape Elimination Act (PREA) Corrective Action Plan and Annual Report

The Florida Department of Corrections (FDC) has adopted a zero-tolerance policy regarding sexual abuse and sexual harassment. The Department is continuously improving operations to prevent, detect, and respond to sexual victimization. This annual report serves as compliance with 28 C.F.R. Part 115 Standard 115.87-89 for the agency.

In June 2020 the FDC completed year one in cycle three of the Department of Justice Prison Rape Elimination Act (PREA) audit cycle and accomplished a second year of full compliance for all facilities audited. Some of the audited facilities were identified as having exceeded requirements in the final audit report.

During the 2020 calendar year, FDC had a total of 1,776 allegations meeting the definitions in standard 115.6-definitions related to sexual abuse of the Prison Rape Elimination Act. These allegations were reported statewide and encompass 50 institutions to include their satellite facilities, seven privately operated facilities, and individuals under FDC supervision as a condition of their probation. All allegations were reported to the Office of the Inspector General (OIG). Below is a comparison table detailing the PREA allegations for the 2019 and 2020 calendar years. Currently, there are a total of three sustained cases for 2020 of which one was inmate-on-inmate sexual abuse, one was inmate-on-inmate sexual harassment and the last was staff sexual misconduct.

Allegation type	Sustained	Not Sustained	Unfounded	Ongoing	Total
2019 Abusive Sexual Conduct	2	86	33	41	162
2020 Abusive Sexual Conduct	1	71	20	85	177
2019 Non-Consensual Sex Acts	5	243	67	132	447
2020 Non-Consensual Sex Acts	0	206	67	244	517
2019 Inmate-on-Inmate Sexual Harassment	9	89	22	13	133
2020 Inmate-on-Inmate Sexual Harassment	1	137	37	20	195
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2019 Staff Sexual Misconduct	5	161	152	166	484
2020 Staff Sexual Misconduct	1	277	175	335	788
2019 Staff Sexual Harassment	0	21	36	36	93
2020 Staff Sexual Harassment	0	37	31	31	99
2019 Grand Total	21	600	310	388	1319
2020 Grand Total	3	728	330	715	1776

To more accurately capture all PREA related incidents, in late 2019, FDC implemented an important change in how allegations are reported. This has contributed to the documented increase in reported PREA incidents for 2020. Prior to this change, a facility would question the inmate victim and review camera footage if available, to determine if the allegation met the standard, before reporting to the OIG. Since this change, the facility questions the reported inmate victim and obtains camera footage for the OIG's review. Even if the reported victim denies the victimization to first responder staff, the allegation is still sent to the OIG for investigation. In comparison to 2019, the Department had an increase of 457 allegations in 2020. The 34.64% increase in reported PREA allegations can be attributed to this change in practice, as well as increased staff and inmate education. Conversely, we saw a substantial increase in the number of allegations deemed by the OIG to not meet standard 115.6, as detailed in the above metrics.

Continued training of staff and inmates has made them more aware of what constitutes a PREA allegation under the definitions provided in 28 C.F.R. Part 115. The culture within the Florida Department of Corrections is changing and with the implementation and continuous improvement on its sexual abuse prevention, detection, and response, the population is more willing to report. Additionally, the staff has continued to be diligent in reporting and documentation practices of allegations.

In comparison to the previous year's corrective action plans, in 2020 the Department continued to build on its efforts with a persistent focus on improving current reporting policies and procedures. The Department continued to enhance safety and security through physical plant modifications as well as the installation of additional video monitoring technology funded through grants.

The Department plans to build and improve on the below corrective actions over the next year from the foundation that has been set by years past.

- Continue our efforts to recruit and retain employees to fully staff facilities.
- Continue to provide advanced training to staff on PREA definitions, reportable incidents, and PREA compliance.
- Continue to provide training to inmates on PREA definitions and reporting requirements.
- Continue utilizing all available funding for the installation of cameras in common areas, program areas, work areas, and high traffic areas.

The Department plans to begin the below projects over the next year

- Placement of the PREA "What You Need to Know" video on the inmate JPay tablets
- Consideration and evaluation of additional internal and external PREA reporting options

Our corrective action plan outlined above serves to reduce victimization by deterring abusive behavior and dealing with it appropriately and justly when it does occur. These measures will subsequently reduce reported allegations over time and foster a safe environment.

4/14/21

Mark S. Inch

Secretary

FDC 2020 Aggregated data by facility and type

Abusive Sexual Contact

Facility	Sustained	Not Sustained	Unfounded	Ongoing	Total
APALACHEE C.I.	0	6	1	6	13
AVON PARK C.I.	0	0	0	0	0
BAKER C.I.	0	0	0	1	1
BAY C.F.	0	0	1	0	1
BLACKWATER C.F.	0	0	0	2	2
CALHOUN C.I.	0	1	0	0	1
CENTURY C.I.	0	0	0	0	0
CENTRAL FL. RECPN. CTR	0	0	0	1	1
CHARLOTTE C.I.	0	1	1	0	2
COLUMBIA C.I.	0	0	0	4	4
CROSS CITY C.I.	0	0	0	0	0
DADE C.I.	0	0	3	9	12
DESOTO ANNEX	0	8	2	5	15
EVERGLADES C.I.	0	1	0	1	2
FL. WOMENS RECPN.CTR	0	0	0	2	2
FLORIDA STATE PRISON	0	3	1	0	4
FRANKLIN C.I.	0	0	0	1	1
GADSDEN C.F.	0	0	0	0	0
GADSDEN RE-ENTRY	0	0	0	0	0
GRACEVILLE C.F.	0	1	0	1	2
GULF C.I.	0	2	0	0	2
HAMILTON C.I.	0	1	1	3	5
HARDEE C.I.	0	2	1	1	4
HERNANDO C.I.	0	0	0	0	0
HOLMES C.I.	0	2	0	1	3
HOMESTEAD C.I.	0	1	0	1	2
JACKSON C.I.	0	0	0	2	2
JEFFERSON C.I.	0	2	0	0	2
LAKE C.I.	0	1	0	2	3
LAKE CITY C.F.	0	0	0	1	1
LANCASTER C.I.	0	0	1	0	1
LAWTEY C.I.	0	0	0	1	1
LIBERTY C.I.	0	0	1	6	7
LOWELL C.I.	0	6	3	3	12
MADISON C.I.	0	0	0	0	0
MARION C.I.	0	1	0	0	1
MARTIN C.I.	0	0	0	5	5
MAYO C.I.	0	0	0	0	0
MOORE HAVEN C.F.	0	3	0	1	4
NEW RIVER CI	0	2	0	1	3
N.W. FL RECPN. CTR.	0	5	1	2	8
OKALOOSA C.I.	0	0	0	5	5
OKEECHOBEE C.I.	0	3	0	0	3
POLK C.I.	0	0	0	0	0
PUTNAM C.I.	0	0	0	0	0
RECEPTION AND MEDICAL CENTER	0	2	0	0	2
SANTA ROSA C.I.	0	4	1	2	7
SOUTH BAY C.F.	0	1	0	2	3

Grand Total	- 1	71	20	85	177
ZEPHYRHILLS C.I.	0	0	0	0	0
WALTON C.I.	0	0	0	0	0
WAKULLA C.I.	1	2	1	7	11
UNION C.I.	0	0	0	0	0
TOMOKA C.I.	0	7	0	1	8
TAYLOR C.I.	0	1	0	2	3
SUWANNEE C.I.	0	1	1	2	4
SUMTER C.I.	0	0	0	0	0
S. FL RECPN CTR	0	1	0	1	2

Inmate-on-inmate Sexual Harassment

Facility	Sustained	Not Sustained	Unfounded	Ongoing	Total
APALACHEE C.I.	0	3	0	0	3
AVON PARK C.I.	0	0	0	0	0
BAKER C.I.	0	1	0	0	1
BAY C.F.	0	0	0	0	0
BLACKWATER C.F.	0	0	0	0	0
CALHOUN C.I.	0	2	0	0	2
CENTURY C.I.	0	1	0	1	2
CENTRAL FL. RECPN. CTR	0	2	1	0	3
CHARLOTTE C.I.	0	3	0	1	4
COLUMBIA C.I.	0	2	4	1	7
CROSS CITY C.I.	0	1	0	0	1
DADE C.I.	0	7	2	4	13
DESOTO C.I.	0	6	0	0	6
EVERGLADES C.I.	0	0	0	1	1
FL. WOMENS RECPN.CTR	0	4	0	0	4
FLORIDA STATE PRISON	0	7	5	1	13
FRANKLIN C.I.	0	2	1	0	3
GADSDEN C.F.	0	0	0	0	0
GADSDEN RE-ENTRY	0	0	0	0	0
GRACEVILLE C.F.	0	0	0	0	0
GULF C.I.	0	1	0	0	1
HAMILTON C.I.	0	7	0	0	7
HARDEE C.I.	0	3	0	0	3
HERNANDO C.I.	0	0	0	0	0
HOLMES C.I.	0	3	0	0	3
HOMESTEAD C.I.	0	0	0	0	0
JACKSON C.I.	0	4	0	0	4
JEFFERSON C.I.	0	1	0	0	1
LAKE C.I.	0	9	0	2	11
LAKE CITY C.F.	0	0	0	1	1
LANCASTER C.I.	0	0	1	0	1
LAWTEY C.I.	0	0	0	0	0
LIBERTY C.I.	0	4	1	1	6
LOWELL C.I.	0	8	5	1	14
MADISON C.I.	0	0	0	0	0
MARION C.I.	0	1	0	0	1
MARTIN C.I.	0	0	1	1	2
MAYO C.I.	0	0	2	3	5
MOORE HAVEN C.F.	0	0	0	0	0

Grand Total	1	137	37	20	195
ZEPHYRHILLS C.I.	0	0	5	0	5
WALTON C.I.	0	1	0	0	1
WAKULLA C.I.	1	14	3	0	18
UNION C.I.	0	5	0	1	6
TOMOKA C.I.	0	4	0	0	4
TAYLOR C.I.	0	5	0	0	5
SUWANNEE C.I.	0	0	0	0	0
SUMTER C.I.	0	4	0	1	5
S. FL RECPN CTR	0	3	0	0	3
SOUTH BAY C.F.	0	0	0	0	0
SANTA ROSA C.I.	0	6	2	0	8
RECEPTION AND MEDICAL CENTER	0	1	0	0	1
PUTNAM C.I.	0	1	1	0	2
POLK C.I.	0	0	0	0	0
OKEECHOBEE C.I.	0	2	3	0	5
OKALOOSA C.I.	0	0	0	0	0
N.W. FL RECPN. CTR.	0	7	0	0	7
NEW RIVER C.I.	0	2	0	0	2

Non-Consensual Sex Act

Facility	Sustained	Not Sustained	Unfounded	Ongoing	Total
APALACHEE C.I.	0	9	0	11	20
AVON PARK C.I.	0	0	1	3	4
BAKER C.I.	0	1	0	0	1
BAY C.F.	0	1	0	2	3
BLACKWATER C.F.	0	5	0	7	12
BREVARD C.I CLOSED FACILITY	0	1	0	0	1
CALHOUN C.I.	0	5	1	10	16
CENTURY C.I.	0	5	0	1	6
CENTRAL FL. RECPN. CTR	0	1	1	3	5
CHARLOTTE C.I.	0	8	2	14	24
COLUMBIA C.I.	0	4	10	7	21
CROSS CITY C.I.	0	4	0	2	6
DADE C.I.	0	4	0	22	26
DESOTO C.I.	0	4	0	5	9
EVERGLADES C.I.	0	0	0	0	0
FL. WOMENS RECPN.CTR	0	1	0	2	3
FLORIDA STATE PRISON	0	2	1	2	5
FRANKLIN C.I.	0	5	1	1	7
GADSDEN C.F.	0	0	1	0	1
GADSDEN RE-ENTRY	0	0	0	0	0
GRACEVILLE C.F.	0	5	2	0	7
GULF C.I.	0	5	0	2	7
HAMILTON C.I.	0	3	0	12	15
HARDEE C.I.	0	0	0	1	1
HERNANDO C.I.	0	0	0	0	0
HOLMES C.I.	0	3	0	1	4
HOMESTEAD C.I.	0	0	1	1	2
JACKSON C.I.	0	1	0	10	11
JEFFERSON C.I.	0	4	0	3	7
LAKE C.I.	0	5	0	10	15

LAKE CITY C.F.	0	0	0	0	0
LANCASTER C.I.	0	4	0	0	4
LAWTEY C.I.	0	0	0	0	0
LIBERTY C.I.	0	2	0	2	4
LOWELL C.I.	0	11	10	4	25
MADISON C.I.	0	2	1	0	3
MARION C.I.	0	0	0	1	1
MARTIN C.I.	0	8	4	19	31
MAYO C.I.	0	1	1	5	7
MOORE HAVEN C.F.	0	1	0	0	1
NEW RIVER CI	0	1	0	1	2
N.W. FL RECPN. CTR.	0	19	2	5	26
OKALOOSA C.I.	0	3	0	2	5
OKEECHOBEE C.I.	0	2	0	4	6
POLK C.I.	0	0	0	1	1
PUTNAM C.I.	0	1	0	0	1
RECEPTION AND MEDICAL CENTER	0	1	1	8	10
SANTA ROSA C.I.	0	14	7	13	34
SOUTH BAY C.F.	0	1	0	2	3
S. FL RECPN CTR	0	0	1	8	9
SUMTER C.I.	0	5	0	1	6
SUWANNEE C.I.	0	1	1	4	6
TAYLOR C.I.	0	3	0	9	12
TOMOKA C.I.	0	16	8	1	25
UNION C.I.	0	2	0	1	3
WAKULLA C.I.	0	15	8	13	36
WALTON C.I.	0	7	2	6	15
ZEPHYRHILLS C.I.	0	0	0	2	2

Staff-on-inmate Sexual Harassment

Facility	Sustained	Not Sustained	Unfounded	Ongoing	Total
APALACHEE C.I.	0	0	0	0	0
AVON PARK C.I.	0	0	0	0	0
BAKER C.I.	0	0	0	0	0
BAY C.F.	0	1	0	0	1
BLACKWATER C.F.	0	1	0	0	1
CALHOUN C.I.	0	0	0	1	1
CENTURY C.I.	0	0	1	0	1
CENTRAL FL. RECPN. CTR	0	0	0	0	0
CHARLOTTE C.I.	0	0	0	0	0
COLUMBIA C.I.	0	1	0	1	2
CROSS CITY C.I.	0	0	0	0	0
DADE C.I.	0	0	1	1	2
DESOTO C.I.	0	1	0	1	2
EVERGLADES C.I.	0	0	0	0	0
FL. WOMENS RECPN.CTR	0	1	0	1	2
FLORIDA STATE PRISON	0	6	2	2	10
FRANKLIN C.I.	0	0	2	1	3
GADSDEN C.F.	0	0	1	0	1
GADSDEN RE-ENTRY	0	0	0	0	0
GRACEVILLE C.F.	0	0	0	0	0

GULF C.I.	0	2	1	0	3
HAMILTON C.I.	0	1	0	0	1
HARDEE C.I.	0	0	1	1	2
HERNANDO C.I.	0	0	0	0	0
HOLMES C.I.	0	0	0	0	0
HOMESTEAD C.I.	0	0	1	1	2
JACKSON C.I.	0	2	0	0	2
JEFFERSON C.I.	0	0	0	1	1
LAKE C.I.	0	1	0	1	2
LAKE CITY C.F.	0	0	0	0	0
LANCASTER C.I.	0	0	1	0	1
LAWTEY C.I.	0	0	0	0	0
LIBERTY C.I.	0	0	0	0	0
LOWELL C.I.	0	6	4	4	14
MADISON C.I.	0	0	0	0	0
MARION C.I.	0	0	0	0	0
MARTIN C.I.	0	0	0	1	1
MAYO C.I.	0	0	0	0	0
MOORE HAVEN C.F.	0	0	0	1	1
NEW RIVER C.I.	0	0	0	0	0
N.W. FL RECPN. CTR.	0	4	1	1	6
OKALOOSA C.I.	0	0	1	1	2
OKEECHOBEE C.I.	0	1	1	1	3
POLK C.I.	0	0	0	0	0
PUTNAM C.I.	0	0	0	0	0
RECEPTION AND MEDICAL CENTER	0	0	1	0	1
SANTA ROSA C.I.	0	3	8	3	14
SOUTH BAY C.F.	0	0	0	0	0
S. FL RECPN CTR	0	0	0	1	1
SUMTER C.I.	0	0	0	0	0
SUWANNEE C.I.	0	1	1	1	3
TAYLOR C.I.	0	0	1	1	2
TOMOKA C.I.	0	0	0	0	0
UNION C.I.	0	2	1	2	5
WAKULLA C.I.	0	2	1	1	4
WALTON C.I.	0	1	0	0	1
ZEPHYRHILLS C.I.	0	0	0	1	1
Grand Total	0	37	31	31	99

Staff Sexual Misconduct

Facility	Sustained	Not Sustained	Unfounded	Ongoing	Total
APALACHEE C.I.	0	3	4	6	13
AVON PARK C.I.	0	0	0	2	2
BAKER C.I.	0	1	0	2	3
BAY C.F.	0	2	0	0	2
BLACKWATER C.F.	0	4	2	1	7
BROWARD CENTRAL P & P	0	0	0	1	1
CALHOUN C.I.	0	7	1	3	11
CENTURY C.I.	0	1	3	6	10
CENTRAL FL. RECPN. CTR	0	1	1	9	11
CHARLOTTE C.I.	0	9	1	15	25

COLUMBIA C.I.	0	4	2	10	16
CROSS CITY C.I.	0	1		5	6
DADE C.I.	0	4	2	9	15
DESOTO C.I.	0	2	3	4	9
EVERGLADES C.I.	0	0	0	3	3
FL. WOMENS RECPN.CTR	0	2	2	9	13
FLORIDA STATE PRISON	0	18	14	18	50
FRANKLIN C.I.	0	7	5	4	16
FT. MYERS CIRCUIT P & P	0	0	0	1	1
GADSDEN C.F.	0	0	1	2	3
GADSDEN C.I. GADSDEN RE-ENTRY CTR	0	0	0	1	1
GRACEVILLE C.F.	0	1	0	0	1
GULF C.I.	0	1	1	4	6
HAMILTON C.I.	0	2	1	6	9
HARDEE C.I.	0	2	3	8	13
HERNANDO C.I.	0	0	0	1	13
HOLMES C.I.	0	2	2	3	7
HOMESTEAD C.I.	0	0	7	8	15
JACKSON C.I.	0	3	2	6	11
JEFFERSON C.I.	0	3	1	5	9
LAKE C.I.	0				27
		0	0	23	
LAKE CITY C.F.	0			1	1
LAKELAND CIRCUIT 10 P& P	0	0	0	1	1
LANCASTER C.I.	0	2	1	1	4
LAWTEY C.I.	0	0	0	2	2
LIBERTY C.I.	0	0	1	4	5
LOWELL C.I.	0	119	31	24	174
MADISON C.I.	0	1	1	2	4
MARION C.I.	0	3	1	2	6
MARTIN C.I.	0	1	1	12	14
MAYO C.I.	1	1	1	3	6
MOORE HAVEN C.F.	0	0	0	3	3
NEW RIVER CI	0	5	1	1	7
N.W. FL RECPN. CTR.	0	11	9	7	27
OKALOOSA C.I.	0	1	6	5	12
OKEECHOBEE C.I.	0	5	3	10	18
PANAMA CITY KEETON P & P	0	0	0	1	1
POLK C.I.	0	1	0	14	15
PUTNAM C.I.	0	1	0	1	2
RECEPTION AND MEDICAL CENTER	0	1	1	6	8
SANTA ROSA C.I.	0	10	27	13	50
SOUTH BAY C.F.	0	0	1	0	1
S. FL RECPN CTR	0	0	0	3	3
SUMTER C.I.	0	1	0	3	4
SUWANNEE C.I.	0	8	3	13	24
TAYLOR C.I.	0	3	2	4	9
TOMOKA C.I.	0	7	5	0	12
UNION C.I.	0	5	4	1	10
WAKULLA C.I.	00	6	8	9	23
WALTON C.I.	0	3	2	7	12
ZEPHYRHILLS C.I.	0	1	5	7	13
Grand Total	1	277	175	335	788